

## Chapter 1 Introduction

**1-1. Purpose.** This regulation prescribes policies for the Civil Emergency Management (CEM) Program of the U.S. Army Corps of Engineers (USACE) under the authorities of 33 U.S.C. 701n (commonly referred to as Public Law (PL) 84-99); the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5121 et seq.) (The Stafford Act); Army Regulation (AR) 500-60, Disaster Relief; and Engineer Regulation (ER) 1130-2-530, Flood Control Operations and Maintenance Policies.

**1-2. Applicability.** This regulation applies to HQUSACE elements, Major Subordinate Commands (MSC's), districts, laboratories, the 249th Engineer Battalion (Prime Power), and other field operating activities (FOA) of USACE. This regulation is applicable in the fifty states, the District of Columbia, and the territories of the United States unless provided otherwise by law. For instance, activities governed by the Stafford Act also apply to the Federated States of Micronesia, the Marshall Islands, and the Trust Territory of the Pacific Islands.

**1-3. Distribution Statement.** Approved for public release, distribution is unlimited.

**1-4. References.** See Appendix A.

**1-5. Glossary of Acronyms and Terms.** See the Glossary at the end of this regulation.

**1-6. Responsibilities.** The emergency management authorities and responsibilities of commanders at all levels within USACE are executed through the Chief, Readiness/Emergency Management element.

a. USACE. The Commander, USACE will:

(1) Establish policies and procedures to implement the CEM Program to provide assistance under PL 84-99, AR 500-60, and in support of other Federal agencies.

(2) Establish and maintain a readiness/emergency management organization.

(3) Provide guidance to subordinate elements in supporting other agencies with emergency/disaster and response assistance.

(4) Maintain all USACE elements in a high state of readiness to respond to disasters and emergencies.

(5) Manage the Flood Control and Coastal Emergencies (FCCE) appropriation that is authorized by PL 84-99.

(6) Maintain liaison with and coordinate the CEM Program with appropriate Federal agencies and ensure timely support to requests for assistance.

(7) Manage those preparedness activities necessary to support the Federal Emergency Management Agency (FEMA) under the Stafford Act and ER 500-1-28.

(8) Establish and maintain the USACE Operations Center (UOC) in accordance with EP 500-1-1. Establish and maintain a Crisis Management Team (CMT), Crisis Action Team (CAT), and establish and maintain appropriate response and support rosters.

(9) Maintain a training program.

(10) Conduct exercises.

b. Major Subordinate Commands. MSC Commanders will:

(1) Establish and maintain a separate readiness/emergency management organization, to include personnel, space, and facilities, necessary to manage the CEM Program.

(2) Through publication of supplements, or other appropriate documents, develop guidance and procedures to implement emergency/disaster and response authorities within MSC boundaries.

(3) Conduct exercises.

(4) Establish and maintain liaison with appropriate Federal and military agencies to coordinate the CEM Program. As a minimum, this will include FEMA Region headquarters, Environmental Protection Agency (EPA) Region headquarters, Continental United States Army (CONUSA) headquarters, and U.S. Coast Guard (USCG) Districts.

(5) Oversee and coordinate CEM Program activities MSC-wide.

(6) Allocate funding for the CEM Program to district commanders.

(7) Provide guidance to subordinate elements in supporting other agencies with disaster assistance.

(8) Establish and maintain an Emergency Operations Center (EOC) in accordance with EP 500-1-1. Establish, train, and maintain a CMT, CAT, and appropriate response and support rosters. (See paragraph 3-3c.)

(9) Maintain a training program.

(10) Review and endorse district requests for out of cycle programming.

(11) Develop a plan for establishment of an alternate EOC and reconstitution of the MSC and, in coordination with HQUSACE, have a backup command (another MSC or a subordinate district) designated to assume command if a disaster so warrants.

(12) Manage MSC preparedness activities necessary to support FEMA under the Stafford Act and ER 500-1-28, to include serving as Lead Division, when so designated, for a given type of Planning and Response Team (PRT).

(13) Provide USACE representation on Regional Response Teams (RRT's) and Hazard Mitigation Teams (HMT's), and other teams as needed.

c. Districts. District Commanders will:

(1) Establish and maintain a separate readiness/emergency management organization, to include personnel, space, and facilities, necessary to manage the CEM Program, and assign Program Management responsibility for all emergency management and Inspection of Completed Works activities to the Emergency Manager or Chief of Readiness/ Emergency Management.

(2) Establish and maintain operational plans and procedures to respond to emergencies and disasters within delegated authorities and geographic areas of responsibility.

(3) Develop and execute the Rehabilitation and Inspection Program (RIP) in accordance with Chapter 5 of this regulation.

(4) Ensure personnel are prepared to respond to emergencies and disasters.

(5) Establish and maintain an EOC and appropriate response and support rosters.

(6) Conduct training and exercises.

(7) Establish and maintain liaison with appropriate officials from military, Federal, state, local and charitable agencies. This will include state emergency management agencies.

(8) Manage allocated funds.

(9) Establish, train, and maintain a CMT and CAT. (See paragraph 3-3c.) Establish, train, and maintain other teams as needed or directed, to specifically include Planning and Response Teams.

(10) Develop a plan for establishment of an alternate EOC and reconstitution of the district and, in coordination with the MSC, have a backup command designated to assume command and/or district responsibilities if a disaster so warrants.

(11) Manage preparedness activities necessary to support/execute FEMA activities under the Stafford Act and ER 500-1-28.

(12) Execute a comprehensive evaluation program in accordance with current guidance.

(13) Maintain stocks of emergency supplies and equipment for floodfight response. (See paragraph 3-8.b.(1)). Maintain appropriate stockage levels of Emergency Management High Visibility (EMHV) items.

(14) Provide technical assistance as needed for CEM Program-related activities.

(15) Integrate FCCE-funded projects into the district's Program (or Project) Review Board process. This specifically includes all PL 84-99 assistance efforts funded by the following FCCE classes: 310, 320, 330, 410, 420, and 510. This may also include all other classes of FCCE-funded work.

d. Philadelphia District. The Commander, Philadelphia District, will:

(1) Act as the designated office of primary responsibility for the procurement, distribution, and storage of EMHV items such as caps, shirts, jackets, magnetic signs, etc.

(2) Prepare and submit budget request for EMHV items directly to HQUSACE.

(3) Be prepared to supply bulk issues of EMHV items.

e. Other Elements, General. The Engineer Research and Development Center, Laboratories and FOA's will:

(1) Provide general and direct support to HQUSACE, MSC's, and districts.

(2) Develop response plans to provide specialized technical support/assistance to mission requirements.

(3) Designate staffing for mission requirements in support of MSC's.

(4) Participate in CEM Program exercises and training.

f. Cold Regions Research and Engineering Laboratory (CRREL). The Remote Sensing/Geographic Information Systems (RS/GIS) Center of CRREL will:

(1) Provide direct support to CECW-OE for the CEM Program. Coordinate CEM Program remote sensing and GIS activities of all USACE laboratories.

(2) Provide direct support to MSC and district CEM Program activities.

(3) Develop response plans and provide staff as necessary to HQUSACE.

(4) Coordinate and manage the staffing of RS/GIS field teams as necessary during emergencies.

(5) Provide analytical support as required.

g. 249th Engineer Battalion. The Commander, 249th Engineer Battalion will:

(1) Provide advice and technical assistance to all USACE elements in all aspects of electrical power and distribution systems.

(2) Be prepared to provide operating elements and command and control elements to produce and distribute electrical power with organic assets, military standard equipment, and/or commercially procured assets.

h. Readiness Support Center. The Chief, Readiness Support Center will:

(1) Provide general support of CECW-OE as directed.

(2) Coordinate and train specialized cadres, teams, or individuals, as required by HQUSACE.

(3) Coordinate activation and deployment of Urban Search and Rescue (US&R) cadre members with respective home MSC/District.

(4) Provide technical support and assistance to MSC's and districts in the development of response plans as requested.

(5) Be prepared to provide and deploy personnel to disaster sites to provide technical assistance and advice.

(6) Serve as the program manager for the Evaluation and Corrective Action Program.

(7) Serve as the program manager for the Independent Assessment Team process.

i. Tactical Support Center. The Chief, Tactical Support Center will:

(1) Provide general and direct support of HQUSACE as directed.

(2) Serve as USACE Program Manager for the Deployable Tactical Operating System (DTOS).

(3) Serve as the USACE Program Manager and functional proponent for ENGLink.

(4) Serve as the functional proponent for USACE HF radio operations and VSAT operations.

(5) Provide technical support, assistance, and technical expertise to all levels of USACE regarding construction and upgrade of Emergency Operations Centers.

(6) Be prepared to provide and deploy personnel to disaster sites to provide technical assistance and advice.